

Message Text

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ACTION ARA-10

INFO OCT-01 SS-14 ISO-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 SSO-00 INRE-00 SAB-01 L-02 DRC-01

SPC-01 H-01 AID-10 /062 W

----- 123768

O R 111500Z FEB 74

FM AMEMBASSY BUENOS AIRES

TO SECSTATE WASHDC IMMEDIATE 5303

INFO AMEMBASSY SANTIAGO

AMEMBASSY MEXICO CITY

C O N F I D E N T I A L SECTION 1 OF 2 BUENOS AIRES 1071

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, CI, MX

SUBJ: MEMCON OF KUBISCH CONVERSATION WITH CHILEAN FORMIN
HUERTA ON MEXICO MFM

1. SUMMARY: IN TWO-HOUR MEETING WITH CHILEAN FORMIN HUERTA AND ECONOMIC ADVISER FOREIGN MINISTRY RICHARDO CLARO FEB 10, ASSISTANT SECRETARY KUBISCH DELIVERED LETTER FROM SECRETARY KISSINGER AND COPY OF PANAMA SPEECH AND STATEMENT OF PRINCIPLES, REVIEWED WITH FRMIN GENERAL US APPROACH TO MFM MEETING AND ELICITED CHILEAN REACTION ON STRUCTURE MEETING AND AGENDA ITEMS. HUERTA AGREED WITH US IDEAS ON STRUCTURE, MADE CLEAR CHILE WILL TRY TO BE HELPFUL TO US AND TO BRAZIL SO LONG AS DOES NOT CONTRAVENE GENERAL LA POSITIONS, SHOWED PARTICULAR INTEREST IN TECHNOLOGY AGENDA ITEM, SAID CHILE WOULD OPPOSE DISCUSSION OF CUBA AND SUBMIT RESOLUTION AGAINST CUBAN INTERVENTION IF CUBA WAS DISCUSSED, AND SHOWED ONLY PASSING INTEREST IN OTHER AGENDA ITEMS. HUERTA EXPRESSED INTEREST IN BILATERAL WITH SECRETARY BUT DID NOT PUSH STRONGLY. END SUMMARY.

2. AFTER EXCHANGE OF USUAL COURTESIES AND EXPLANATION PURPOSES HIS TRIP, KUBISCH EXPLAINED THIS WAS PARTICULARLY GOOD TIME FOR
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EXCHANGE OF VIEWS ON MEXICO CITY CONFERENCE BECAUSE USG DESIRED

MAJOR NEW SET OF RELATIONSHIPS WITH LATIN AMERICA. KUBISCH GAVE HUERTA LETTER FROM SECRETARY KISSINGER TOGETHER WITH TEXT OF SECRETARY'S SPEECH IN PANAMA, EXPLAINING ITS IMPORTANCE, AND A COPY OF THE STATEMENT OF PRINCIPLES SIGNED BETWEEN SECRETARY KISSINGER AND PANAMANIAN FOREIGN MINISTER TACK.

3. AGENDA FOR MFM. AFTER THE FOREIGN MINISTER HAD READ THE LETTER FROM THE SECRETARY, KUBISCH SAID HE WOULD LIKE TO SOLICIT HUERTA'S VIEWS REGARDING OUR POSITION ON THE AGENDA AND WORK PROGRAM FOR THE MEXICO CITY MEETING. MEXICAN FORMIN RABASA HAD VISITED WASHINGTON AND AGREEMENT HAD BEEN REACHED WITH HIM ON AN AGENDA, SUBJECT TO APPROVAL OF OTHER LAS. KUBISCH SAID OUR OBJECTIVE IN THIS FORMULATION OF A PROGRAM OF WORK FOR MEXICO WAS TO SEEK AGREEMENT ON BASIC PRINCIPLES AND TO CREATE A NEW SPIRIT OF COMMUNITY IN INTER-AMERICAN RELATIONS.

4. KUBISCH DESCRIBED THE PROPOSED PROGRAM AS FOLLOWS: THE FIRST MEETING ON THURSDAY MORNING WOULD BE AN OPEN MEETING WITH THREE SPEECHES: PRESIDENT ECHEVERRIA WOULD GIVE THE OPENING SPEECH OF WELCOME, ONE LATIN AMERICAN FOREIGN MINISTER WOULD SPEAK IN REPLY, AND SECRETARY KISSINGER WOULD THEN SPEAK ON US POLICIES AND THE ROLE OF THE WESTERN HEMISPHERE IN THE WORLD. THE FOLLOWING SESSIONS, BEGINNING WITH THE THURSDAY AFTERNOON SESSION, WOULD BE CLOSED. THE SECRETARY WOULD OPEN THE THURSDAY AFTERNOON SESSION BY MAKING A STATEMENT OF THE US POSITION ON ALL EIGHT TOPICS ON THE LATINAMERICAN AGENDA. THEREAFTER, THE LA SPOKESMEN WOULD REPLY TO AND COMMENT ON THE SECRETARY'S STATEMENT AND THERE COULD BE A GENERAL EXCHANGE OF VIEWS. AFTER THE CONCLUSION OF DISCUSSION OF THE EIGHT LATIN AMERICAN TOPICS, PRESUMABLY SOMETIME ON FRIDAY, THE SECRETARY WOULD MAKE A STATEMENT ENCOMPASSING THE TWO ITEMS HE HAS ASKED TO HAVE INCLUDED ON THE AGENDA-- REVIEW OF THE INTERNATIONAL SITUATION AND THE ENERGY CRISIS. ON SATURDAY, THE CONCLUDING SESSION COULD BE A SECOND OPEN SESSION TO APPROVE A FINAL DOCUMENT OR DECLARATION DEVELOPED BY THE DELEGATIONS DURING THE COURSE OF THE MEETINGS.

5. KUBISCH ASKED WHETHER HUERTA COULD AGREE TO THIS PROGRAM. THE FOREIGN MINISTER REPLIED THAT HE COULD AGREE, NOTING THAT FROM HIS POINT OF VIEW, THE FEWER SPEECHES THE BETTER. HE ADDED THAT THE USG COULD ALWAYS COUNT UPON A FRANK AND DIGNIFIED

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POSITION ON THE PART OF THE GOC. HE SAID THAT IF THE GOC CAN BE HELPFUL TO THE U.S. ON ANY POSITION THAT COINCIDES WITH CHILEAN INTERESTS AND DOES NOT CONTRAVENE GENERAL LATIN AMERICAN INTERESTS, THE USG CAN COUNT ON GOC SUPPORT AND HE WOULD HOPE THE USG WOULD LET THE CHILEAN DELEGATION KNOW WHEN WE WISH HELP.

6. EXCHANGE OF TECHNOLOGY. KUBISCH ASKED WHAT THE FORMIN THOUGHT THE SECRETARY SHOULD SAY ON THIS TOPIC. ADMIRAL HUERTA SAID THE

GOC WAS STILL STUDYING THIS ITEM AND FORMULATING A POSITION, BUT IN HIS OWN VIEW WHAT IS IMPORTANT IS TO MAKE THIS EXCHANGE PRACTICAL. HE NOTED HE IS SUFFICIENTLY INTERESTED IN THE TOPIC TO HAVE ASKED TO BE THE LATIN AMERICAN SPOKESMAN ON IT RATHER THAN ON THE TOPIC OF RESTURCTURING THE INTER-AMERICAN SYSTEM, FOR WHICH HE HAD ORIGINALLY BEEN PROPOSED. LATIN AMERICAN COUNTRIES, HUERTA CONTINUED, NEED TECHNOLOGY APPROPRIATE TO THEIR OWN STAGE OF DEVELOPMENT, WHICH WILL MAKE A PERMANENT CONTRIBUTION IN THE FORM OF SKILLED LATIN AMERICAN TECHNICIANS WHO CAN REMAIN AND WORK EFFECTIVELY IN THEIR WON COUNTRIES. HE SUGGESTED THAT SOMETHING MIGHT BE DONE TO ENCOURAGE FOREIGN INVESTORS TO ASSOCIATE THIS KIND OF TECHNOLOGY WITH THEIR INVESTMENT, RATHER THAN MAKING INVESTMENTS INVOLVING A FEW FOREIGN TECHNICIANS AND A VAST ARRAY OF "PUSH BUTTON" EQUIPMENT SUITABLE ONLY FOR POST-INDUSTRIAL SOCIETIES. HUERTA SAID THAT NATURALLY THE CHILEAN POSITION WHEN FORMULATED WOULD HAVE TO BE DISCUSSED WITH THE OTHER LAS AND ACCOMMODATED TO THEIR VIEWS. HOWEVER, HE WOULD BE GLAD TO PROVIDE US WITH A COPY OF THE PRESENTATION CHILE WILL MAKE ON THIS TOPIC. KUBISCH EXPRESSED APPRECIATION.

7. RESTRUCTURING OF INTER-AMERICAN SYSTEM. KUBISCH SOLICITED FONMIN'S COMMENTS ON THIS SUBJECT, HUERTA SAID THIS IS A COMPLEX TOPIC ON WHICH MUCH TIME AND EFFORT HAS ALREADY BEEN EXPENDED WITH LITTLE PROGRESS EVIDENT. HE DOUBTED THAT MUCH PROGRESS COULD BE MADE AT MEXICO. MAINLY FOR THIS REASON HE DID NOT WISH TO BE THE LA SPOKESMAN ON THIS TOPIC. HE SUGGESTED IT WAS REASONABLE TO SUPPOSE THAT A DOCUMENT AS OLD AS THE CHARTER OF THE OAS COULD BEAR SOME REVISION. ON THE OTHER HAND, HE DOUBTED ANY MEANINGFUL PROGRESS COULD BE MADE ON RESTRUCTURING THE INTER-AMERICAN SYSTEM UNTIL PRIOR AGREEMENT WERE REACHED ON THE OBJECTIVES OF SUCH REVISION. KUBISCH NOTED THAT IT IS ALSO THE US VIEWS THAT THERE MUST FIRST BE AGREEMENT ON PRINCIPLES, WITH THE DETAILS TO FLOW FROM THESE.

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8. ECONOMIC AGGRESSION. KUBISCH ASKED HOW WE SHOULD DEAL WITH THIS ITEM SO STRONGLY ADVOCATED BY PERU. HUERTA COMMENTED THAT IT REFERS PRINCIPALLY TO EXISTING US LEGISLATION, SUCH AS THE HICKENLOOPER AND GONZALEZ AMENDMENTS. HE NOTED SUCH LEGISLATION WAS SIMILAR TO THE AMENDMENT PROPOSED BY SENATOR KENNEDY, WHICH IF ENACTED WOULD HAVE BEEN DIRECTED AT CHILE. HE SAID THIS IS A COMPLEX SUBJECT WHICH AROUSES GREAT LA SENSITIVITY. THE REACTION OF ANY LATIN AMERICAN COUNTRY TO ANY COERCION IS TO RESIST.

9. KUBISCH SAID OUR DIFFICULTY IS EXEMPLIFIED BY WHAT HAPPENS WHEN A LONG-ESTABLISHED US INVESTMENT IN A LA COUNTRY IS EXPROPRIATED WITHOUT APPROPRIATE COMPENSATION. THE GENERAL REACTION IN THE US IS TO ASK WHAT THE USG IS GOING TO DO ABOUT IT. THE REACTION IN CONGRESSIONAL AND OTHER US

QUARTERS IS THAT, AT A MINIMUM, THE USG SHOULD NOT PROVIDE ASSISTANCE TO THE EXPROPRIATING COUNTRY.

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NSAE-00 RSC-01 SSO-00 INRE-00 SAB-01 L-02 DRC-01

SPC-01 H-01 AID-10 EUR-10 EB-03 /075 W

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O R 111500Z FEB 74

FM AMEMBASSY BUENOS AIRES

TO SECSTATE WASHDC IMMEDIATE 5304

INFO AMEMBASSY MEXICO

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10. KUBISCH SAID WE ARE CONSIDERING ONE IDEA FOR TRYING TO DEAL WITH THIS PROBLEM. OUR THOUGHT IS TO FIND A MEANS TO DEAL WITH SUCH DISPUTES APART FROM AND IN A WAY WHICH DOES NOT INTERFERE WITH OUR ONGOING BILATERAL RELATIONSHIPS. WE ARE THINKING OF SOME MECHANISM BY WHICH A THIRD PARTY NOT INVOLVED IN THE DISPUTE COULD DEAL WITH THE PROBLEM WHILE OUR BILATERAL RELATIONS CONTINUE IN A NORMAL WAY. KUBISCH NOTED THAT WE ARE CONCERNED ABOUT THE IMPLICATIONS OF THE CALVO DOCTRINE FOR ANY SUCH PROPOSAL. WHEN IT BECAME CLEAR THE FOREIGN MINISTER WAS NOT FAMILIAR WITH THE CALVO DOCTRINE, KUBISCH EXPLAINED THAT IT WOULD HOLD THAT SUCH PROBLEMS CAN ONLY BE DEALT WITH WITHIN AND UNDER THE NATIONAL LAWS OF THE EXPROPRIATING STATE. HE REQUESTED THE FOREIGN MINISTER'S VIEWS.

11. ADMIRAL HUERTA SAID ONE WOULD HAVE TO CONSIDER CAREFULLY WHO THE THIRD PARTY WOULD BE WHO MIGHT BE CALLED IN TO DEAL WITH THE DISPUTE. HE NOTED THE NEED TO BE CAREFUL TO AVOID RUNNING INTO THE SAME PROBLEMS AS HAD BEEN POSED BY PROPOSALS FOR AN INTER-AMERICAN PEACE FORCE, WHICH HAD BEEN BADLY VIEWED BY LATIN AMERICA. HE ASKED WHO THE ARBITER OF SUCH DISPUTES

WOULD BE, AND WHETHER THE US COULD ACCEPT ARBITRATION.
KUBISCH SAID THAT A PANEL COULD BE AGREED UPON BETWEEN THE
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PARTIES AND THAT HE THOUGHT THE USG COULD ACCEPT ARBITRATION
AS ONE MEANS OF SETTLING SUCH DISPUTES.

12. ADMIRAL HUERTA NOTED THAT CHILE HAS MADE USE OF ARBITRATION
IN SETTLING FRONTIER PROBLEMS WITH ARGENTINA. ONE DISPUTE ALREADY
HAS BEEN SETTLED IN THIS WAY AND ANOTHER IS STILL IN ARBITRATION.
RICARDO CLARO SUGGESTED THESE PROBLEMS MIGHT BE DEALT WITH
IN TWO STAGES: DIRECT NEGOTIATIONS FIRST AND THEN, FAILING
AGREEMENT, SUBMISSION TO ARBITRATION.

13. KUBISCH ASKED WHAT OTHER LAS MIGHT THINK OF ARBITRATION
AS A MEANS OF DEALING WITH THESE PROBLEMS. HUERTA SAID HE THOUGHT
IT WAS DIFFICULT TO SAY AND ASSUMED AT LEAST SOME WOULD RESIST IT.
HOWEVER, HE ASSERTED, CHILE WOULD ACCEPT IT.

14. LA CONSENSUS. ADMIRAL HUERTA NOTED GOC APPROACHES MEXICO
CONFERENCE AWARE THAT CHILE IS IN LA AREA AND MUST LIVE WITH
NEIGHBORS EVEN THOUGH LAS CANNOT AGREE ON EVERYTHING. GOC
DESIRES ACHIEVE JOINT LA AGREEMENT ON COMMON THEMES BUT RECOGNIZES
THERE WILL NOT BE AGREEMENT ON ALL ITEMS, AS THE BOGOTA MEETING
HAD DEMONSTRATED.

15. CUBA. THE FOREIGN MINISTER NOTED THAT THERE
HAD BEEN AN EFFORT AT BOGOTA TO INCLUDE CUBA IN THE MEETING. THE
GOC HAD RESISTED THAT EFFORT AND WILL RESIST AGAIN IF IT RECURS.
THE GOC DOES NOT KNOW THE USG ATTITUDE, BUT DOES KNOW THAT CHILE
HAS SUFFERED DIRECT CUBAN INTERVENTION. IF THERE IS A STRONG PUSH
ON BEHALF OF CUBA AT MEXICO, THE GOC WILL HAVE A CONTINGENCY
RESOLUTION READY TO PRESENT REAFFIRMING THE DOCTRINE OF NON-
INTERVENTION. ASSISTANT SECRETARY KUBISCH SAID THAT OUR POSITION
ON CUBA REMAINS UNCHANGED. WE HAVE SEEN NO SIGN OF ANY MAJOR
CHANGES BY CASTRO OR IN THE POLICIES OF THE CUBAN GOVERNMENT.
HE EMPHASIZED THAT THE USG FEELS ITSELF BOUND BY THE PROCEDURES
AND SANCTIONS APPROVED BY THE MFM WITH REGARD TO CUBA. HE SAID
THE SECRETARY HAS MADE IT QUITE CLEAR THAT HE IS NOT CONSIDERING
ANY CHANGE IN OUR CUBAN POLICY. KUBISCH SAID THAT WHILE HE COULD
NOT COMMIT THE SECRETARY, HE THOUGHT IT QUITE LIKELY THAT THE
SECRETARY WOULD BE WILLING TO SUPPORT A REAFFIRMATION IN MEXICO
OF THE PRINCIPLE OF NON-INTERVENTION.

16. ADMIRAL HEURTA ASKED WHAT WE THOUGH OF THE BREZHNEV
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DECLARATION IN CUBA THAT REVOLUTION IS NOT EXPORTABLE.
KUBISCH SAID WE HAD SEEN THE STATEMENT. HE NOTED THAT THE SOVIETS HAVE SAID THE SAME THING BEFORE. HE ASSUMED BREZHNEV HAD BEEN MOTIVATED TO MAKE THE STATEMENT BY A DESIRE TO TRY TO MAKE CUBA MORE ACCEPTABLE TO THE LATIN AMERICAN COMMUNITY. ADMIRAL HUERTA SAID THE GOC REACTION TO THE BREZHNEV STATEMENT WAS THAT WE MUST NOW BE MORE ALERT THAN EVER.

17. TRADE. KUBISCH ASKED WHETHER THE FOREIGN MINISTER HAD ANY VIEWS ON THIS TOPIC. THE FOREIGN MINISTER DEFERRED TO CLARO, WHO NOTED THE WIDESPREAD DESIRE THAT THE US EXPEDITE EXTENSION OF GENERALIZED TRADE PREFERENCES TO THE LDCS. KUBISCH SAID THAT THE USG IS COMMITTED TO EXTEND GENERALIZED TRADE PREFERENCES AND WISHES TO DO SO. HOWEVER, WE ARE ENCOUNTERING A MULTITUDE OF PROBLEMS IN THE PROCESS: OUR OWN ALTERED ECONOMIC SITUATION, THE RELATIONSHIP OF PREFERENCES TO OUR OVER-ALL TRADE LEGISLATION, THE RELATIONSHIP OF THAT TRADE LEGISLATION AND EXTENSION OF MFN TREATMENT TO THE USSR, AND THE CONSEQUENT INVOLVEMENT OF STRONG CONGRESSIONAL ATTITUDES ABOUT SOVIET POLICY TOWARD THE EMIGRATION OF JEWS FROM THE USSR.

18. INTERNATIONAL MONETARY SYSTEM. KUBISCH SOLICITED COMMENTS ON THIS TOPIC. THERE WAS AGREEMENT THAT THERE HAD BEEN A GENERAL UNDERSTANDING AT LEAST OF THE NATURE OF THE PROBLEM UNTIL THE ONSET OF THE PETROLEUM CRISIS BUT THIS HAD SET ALL CALCULATIONS AWRY.

19. MULTINATIONAL CORPORATIONS. KUBISCH ASKED HOW THIS TOPIC MIGHT BE HANDLED. ADMIRAL HUERTA SAID HE THOUGHT IT WOULD BE QUITE ENOUGH TO DEVELOP A SIMPLE STATEMENT REAFFIRMING THAT SUCH CORPORATIONS WOULD BE WELCOME IN LATIN AMERICA UNDER TERMS ESTABLISHED BY THE LAS.

20. HUERTA REQUEST FOR BILATERAL WITH SECRETARY IN MEXICO. KUBISCH NOTED RECEIPT OF THE FOREIGN MINISTER'S REQUEST FOR A BILATERAL. HE SAID THE SECRETARY LOOKS FORWARD TO SEEING THE FOREIGN MINISTER IN MEXICO CITY AND WE SHALL CERTAINLY WORK OUT A MEETING IF AT ALL POSSIBLE. HE PROMISED TO BE IN TOUCH ABOUT THE MATTER IN MEXICO. ADMIRAL HUERTA SAID HE WOULD APPRECIATE THE OPPORTUNITY OF MEETING PRIVATELY WITH THE SECRETARY IF POSSIBLE, BUT IN ANY CASE HAD FOUND THE MEETING WITH KUBISCH CONFIDENTIAL

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VERY USEFUL AND KNEW THAT KUBISCH COULD TRANSMIT HIS VIEWS TO THE SECRETARY.

21. US-CHILEAN COOPERATION AT MFN. IN CONCLUDING, KUBISCH SAID HE VERY MUCH HOPED OUR DELEGATIONS COULD WORK CLOSELY TOGETHER IN MEXICO AND THAT WE COULD COUNT ON CHILEAN COOPERATION.

ADMIRAL HUERTA GAVE ASSURANCES THAT THIS WOULD CERTAINLY BE THE CASE, ALWAYS HAVING IN MIND CHILE'S INABILITY TO STAND APART FROM ANY GENERAL LATIN AMERICAN CONSENSUS. HE NOTED THAT THE CHILEAN DELEGATION WILL ALSO BE WORKING VERY CLOSELY IN MEXICO WITH THE BRAZILIANS AND THAT THE BRAZILIAN FOREIGN MINISTER HAD ASKED TO MEET WITH HIM. HE SAID HE THOUGHT HIS DELEGATION COULD BE GENERALLY HELPFUL BOTH TO BRAZIL AND TO THE US.

2. BILATERAL ITEMS BEING REPORTED SEPTELS.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, DIPLOMATIC DISCUSSIONS, FOREIGN MINISTERS MEETINGS, FOREIGN POLICY POSITION, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 FEB 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BUENOS01071
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: BUENOS AIRES
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740243/aaaabnto.tel
Line Count: 342
Locator: TEXT ON-LINE
Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 04 SEP 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 SEP 2002 by boyleja>; APPROVED <10 DEC 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MEMCON OF KUBISCH CONVERSATION WITH CHILEAN FORMIN HUERTA ON MEXICO MFM
TAGS: PFOR, CI, MX, US, (HUERTA), (KUBISCH, JACK B)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005